

Pilot-Testing Pay-for-Performance Conservation

Jonathan Winsten Winrock International



What's Needed?

Conservation programs that:

- have clear and appropriate pollution reduction goals
- are focused on environmental outcomes
- get producers interested and motivated to participate
- provide flexibility and incentive to maximize "bang for the buck"



Background

- Agriculture continues to be the primary source of water quality impairments in the U.S.
- Current conservation programs:
 - Spend close to \$5 billion per year;
 - Are not focused on environmental outcomes;
 - Have not solved impairments in many regions;
 - Do not motivate some producers
 - Do not incentivize producers to take most costeffective actions.



Pay-for-Performance Conservation:

- Rewards farmers for achieving specific environmental performance targets;
- Farmers choose how to achieve targets;
- Incentivizes farmers to choose the most costeffective actions;
- Provides opportunities for additional farm income.



The Economic Justification

- Well-established markets are lacking
- Current incentives tied to specific practices
 - Subset of possible actions
 - Designed to offset cost
 - Effectiveness varies greatly
- Performance-based incentive can serve as a "price" for pollution control
- Environmental performance becomes incorporated into farm business planning



Quantification

How do we quantify environmental performance?

• Measurement vs. Modeling



Measured vs. Modeled Performance

- Measured performance
 - Real data from actual conditions
 - Is measurement practical at the farm-level?
 - Use of proxy variables?
- Modeled performance
 - Allows for scenario analysis before actions are taken.
 - Is it accurate enough?
 - In a given year?
 - Over the long-term?
 - Is it simple enough to use?
 - Trade-offs between simplicity and accuracy?



Quantification

How do we quantify environmental performance?

• Measurement vs. Modeling

Where do we quantify environmental performance?

Need performance measures that are closely related to ultimate water quality concern **AND** directly influenced by farm management decisions.



Performance Measures – In the Lake, Bay, or Ocean





Performance Measures – In the River





Performance Measures – On the Farm





Model at the Farm – Measure at the Watershed

- Modeling farm performance
 - Allow scenario analysis
 - Only the farmer's actions affect performance
 - Triggers primary incentive payment
 - Incorporate environmental management into farm business decision-making (profit maximization)
- Measuring watershed performance
 - Not prohibitively expensive
 - Provides a real report card
 - Provides a focal point for stakeholders
 - Triggers a secondary incentive payment
 - Farmer-to-farmer peer pressure for participation



Payments and Baselines

What do we pay for?

• Reduced losses vs Stewardship levels

How much do we pay?

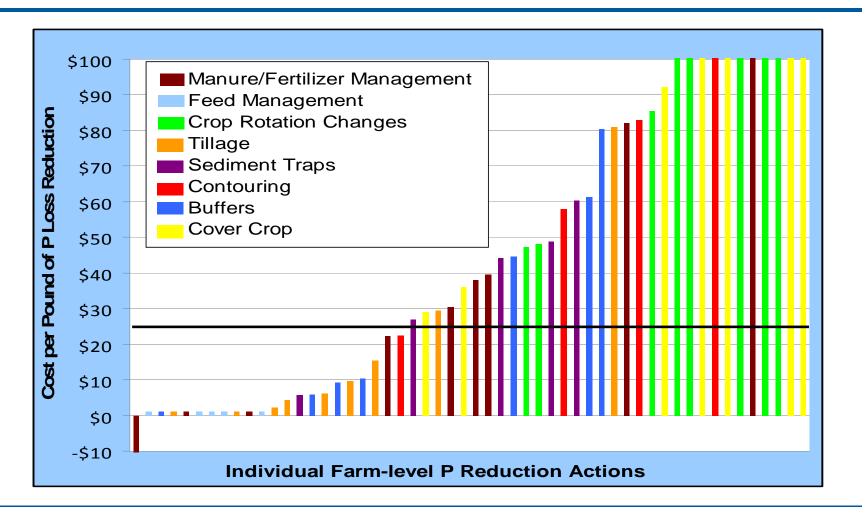
Societal value or enough to get the job done?

Where will the funding come from?

• Already spending \$5 billion/year

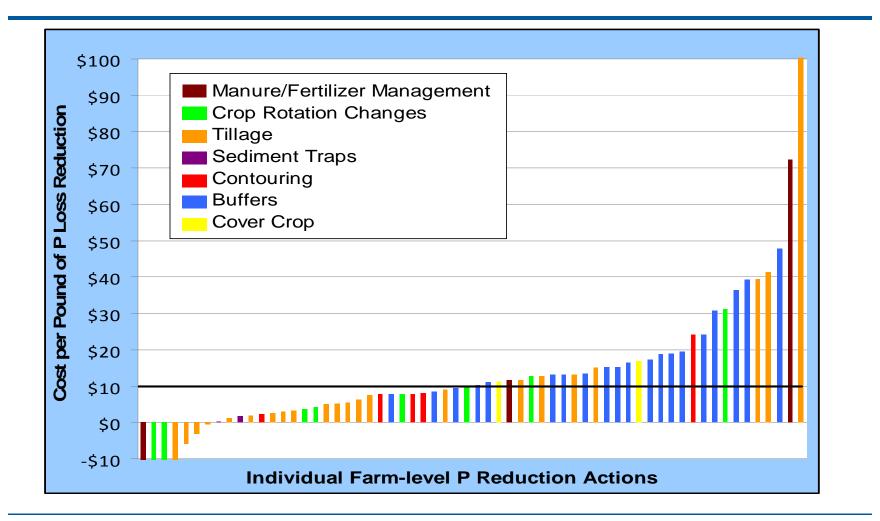


Vermont Farms – Rock River Cost per Pound of P Loss Reduced





Iowa Farms – Coffee Creek Cost per Pound of P Loss Reduced





Cumulative Results

State	P Loss Reduced (Ibs/acre/yr)	Farm Cost (\$/Ib P)	Farm Profit (\$/Ib P)	Sediment Loss Reduced (tons/acre/yr)
Iowa	0.88	-\$0.61	\$10.61	1.58
Vermont	0.26	\$4.86	\$20.14	1.01



Relevance to Other Initiatives

TMDLs

• How do we move efficiently upstream?

Agricultural Certainty

• Based on performance not practices?

Water Quality Credit Trading

Buyers need to know what they're buying



For More Information:

Visit the Project Website: www.flexincentives.com

Contact Information: Jonathan R. Winsten Email: jwinsten@winrock.org Tel: 802-343-3037

