

# Potential implications of MERCOSUR obtaining "Foot and Mouth Disease free status"

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#### **Purpose**

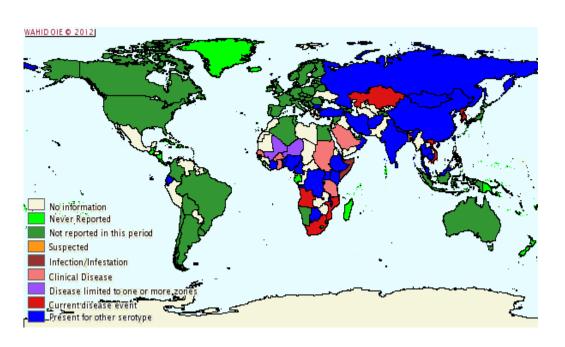
• The goal of this presentation is to quantify the potential international and domestic impacts of MERCOSUR members obtaining FMD-free without vaccination status.

#### **Outline**

- ❖ Background
- Methodology
- ❖ Results
- Conclusions

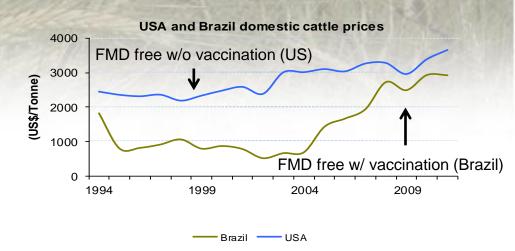
# Background

- World red meat trade is approximately divided among countries whose animals are:
  - ❖ 1) suffering from FMD;
  - ❖ 2) FMD-free but vaccinated;
  - ❖ 3) FMD-free without vaccination (known as the "Pacific Rim" market).



#### Global meat markets are segmented

- Canada and US belong to the group of countries which can export into the Pacific Rim markets, which generally provide higher prices.
- Other lower valued markets include countries that have FMD issues.
- Price differences between these two markets are declining due to increasing demand in markets with FMD issues.



USA and Brazil domestic hog prices

2000

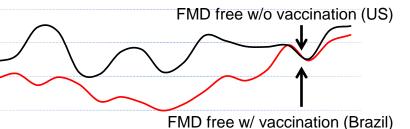
1500

1000

500

1994

(US\$/Tonne)



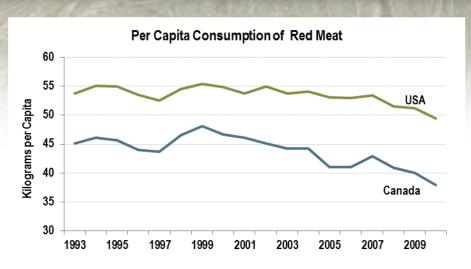
2004

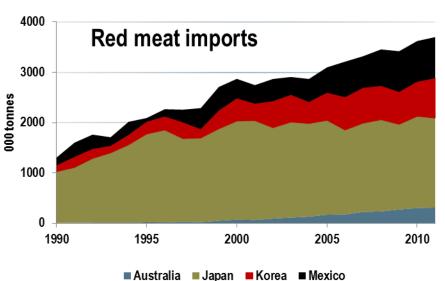
2009

1999

# North America – high reliance on export markets

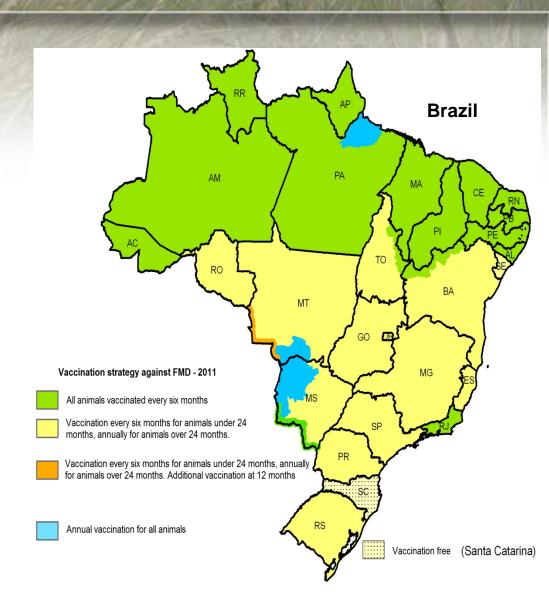
- Income, population growth, and urbanization are key meat demand drivers.
- North American red meat markets are relatively mature and producers benefit from higher prices in Pacific Rim market.
- High proportion of total Canadian pork and beef exports shipped to other "Pacific" countries.





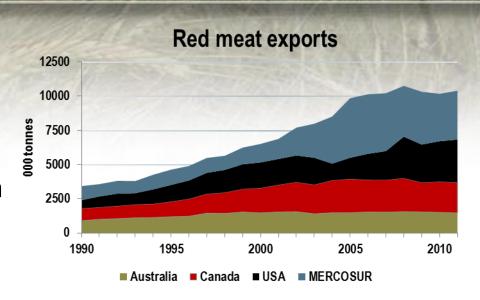
### Potential for new competitors in segmented markets

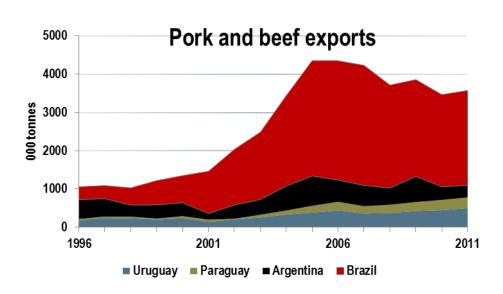
- MERCOSUR (Brazil, Argentina, Uruguay, Paraguay)
  - A red meat sector with high growth potential.
- Brazil is a top red meat supplier and is making significant investments to eliminate/reduce risk of FMD.
- The US and China has approved pork imports from certain slaughterhouses in Brazil.
- Brazil is making headway towards accessing the lucrative Japanese market.



#### **MERCOSUR**

- MERCOSUR member's red meat exports have increased four-fold in the past decade.
- Brazil is the largest exporting country in the MERCOSUR region.
  - Brazil has ample arable land allowing for significant production expansion.
- Factors that may constrain export potential:
  - ❖ A strong and appreciating Brazilian Real.
  - Rising domestic demand limiting exportable surpluses.





# Methodology

- Model used: AGLINK/COSIMO model of the Organisation for Economic Co-operation and Development (OECD) and of the Food and Agriculture Organization (FAO).
- Analysis was done using the 2011-20 international baseline produced by AAFC.
- Red meat markets are structured to make distinctions between countries by dividing them into four groups.

Pacific market	Atlantic market
Australia, Canada, Japan, Korea, Mexico, New Zealand, United States, Indonesia*, Thailand, Chile**, Philippines**.	Argentina, Brazil, Chile*, EU27*, Norway, Russia, Switzerland, Colombia, Algeria*, Egypt*, Iran*, Israel*, Kazakhstan, Malaysia, Maldives, Peru, Philippines*, Paraguay, Saudi Arabia*, Turkey*, Ukraine, Uruguay, Vietnam, South Africa.
Domestic markets	FMD endemic markets
E27**, China, India.	Most other countries.

\*beef only \*\*pork only

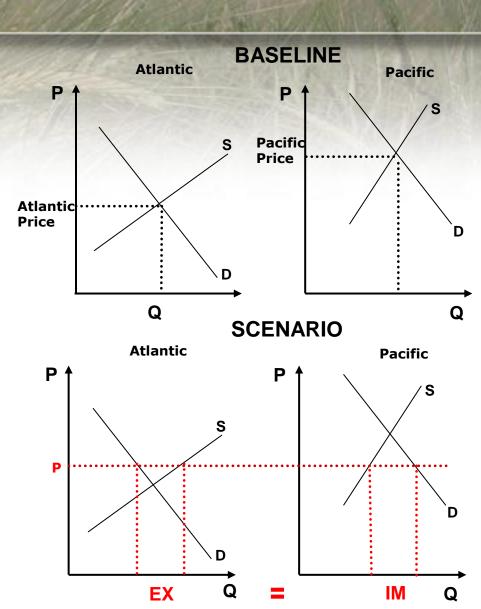
# Scenario analysis – impact on markets if MERCOSUR achieved FMD-free without vaccination status

#### Key Assumptions:

- The World Organization for Animal Health (OIE) confirms the "FMD-free without vaccination" status for MERCOSUR countries.
- MERCOSUR and Pacific beef and pork are assumed to be perfect substitutes.
- This forces market consolidation and price convergence between the Atlantic and Pacific red meat markets.
- ❖ Atlantic and Pacific market consolidation results in structural change within each market.
- US and Canadian beef imports fill the tariff-rate quota.

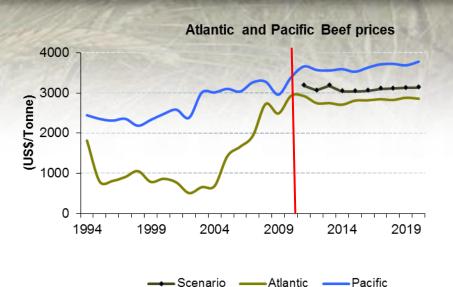
#### Atlantic & Pacific market integration dynamics

- The elimination of trade barriers between the two markets exposes arbitrage opportunities.
- Arbitrage of a perfectly substitutable product equalizes prices and unifies the markets.
- This leads to significant trade between MERCOSUR and the Pacific market for both beef and pork.

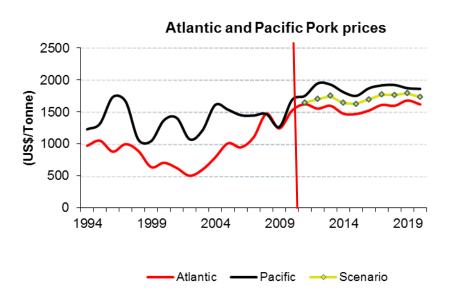


#### Pacific and Atlantic price impacts

 The Pacific market prices for beef would decrease by 15% while Atlantic beef prices would increase by 10.2%, on average, over the outlook.



 The Pacific market prices for pork would decrease by 8% while Atlantic pork prices would increase by 8.9%, on average, over the outlook.



# National price impacts

- Price impacts for beef would not be fully realized in Canada and the US as there are TRQs in place.
- However TRQs or a "second line of defence" is not in place for the Canadian and US pork sectors, so the full price impacts are largely felt at home.
- The smaller impact on Argentinian beef and Russian pork is due to trade policies in place.

	Beef	Pork
Pacific		
Australia	-12.5	-6.9
Canada	-11.5	-7.6
Mexico	-12.4	-6.8
New Zealand	-14.6	-7.2
United States	-12.5	-7.6
	l l	
<u>Atlantic</u>		l l
Argentina	4.5	7.4
Brazil	8.0	7.5
Russia	10.2	3.9
Uruguay	9.5	7.1

### Consumption and production impacts

- Atlantic red meat sector ramp up production while total domestic consumption decreases in lower income countries due to higher prices.
- Inversely, Pacific red meat production contracts while total domestic consumption in higher income countries increases due to lower prices.
- Because of lengthy biological lag, impacts on production by 2020 are much larger.

	Consumption (2011-20 avg)	Production (2011-20 avg)	Production (2020)
Atlantic	-1,909 kt	575 kt	2,834 kt
	-1.3%	0.4%	1.8%
Pacific	1,912 kt	-446 kt	-2,740 kt
	2.7%	-0.7%	-3.7%

#### Pacific markets see an influx of red meat imports

 Market integration decreases Pacific red meat exports and increases imports.
 While in Atlantic markets, red meat exports increase and imports decrease.

Total red meat exports (000 tonnes), annual average 2011-2020				
	Baseline	Scenario	%	
Pacific				
Australia	1572	1473	-6.3%	
Canada	2242	2081	-7.2%	
New Zealand	531	512	-3.6%	
United States	3578	2211	-38.2%	
Atlantic				
Argentina	422	556	32%	
Brazil	2703	4003	48%	

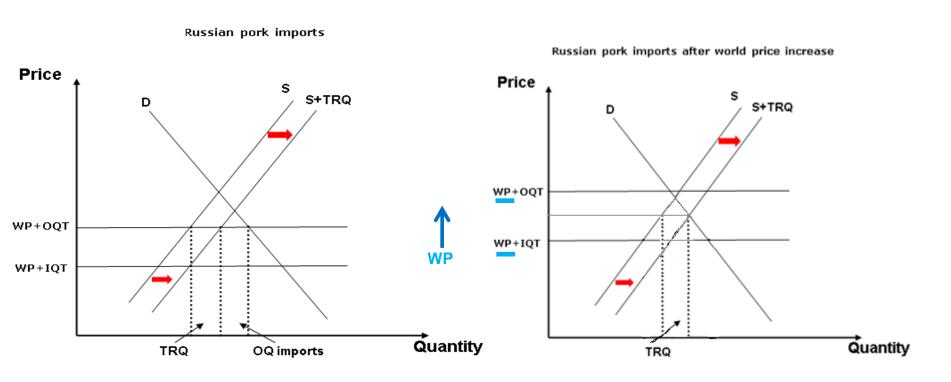
Total red meat imports (000 tonnes), annual average

 Red meat trade imbalances result in a global annual net-trade redistribution of up to 2.5 million tonnes, on average, over the outlook.

2011-2020				
	Baseline	Scenario	%	
Pacific				
Canada	424	485	14%	
Mexico	872	1121	29%	
Korea	804	885	10%	
United States	2413	2564	6.3%	
Japan	1875	1947	4%	
Atlantic				
Russia	1657	1527	-8%	
Other Atlantic	4376	4033	-7.8%	

# Illustration of importance of policy approaches in global markets: Changes in Russian pork pricing structure

- Increases in Atlantic pork prices change the Russian market structure from being influenced by the over-quota tariff to an internal domestic market clearing with a binding TRQ.
  - The Russian pork price detaching from world markets can be noted by it's relatively lower price increase (3.9% p.a. increase in Russia compared to 8.9% p.a. increase in Atlantic market).



#### Conclusions

 This hypothetical analysis illustrates the potential impacts of MERCOSUR members obtaining FMD-free without vaccination status and increasing competition for higher valued markets.

• Such a scenario could lead to prices decreases in Pacific Rim beef and pork markets and increases in Atlantic beef and pork markets.

Trade flows could be redefined as the market becomes more competitive.



# Canada



# Annex

### Outlook period – market perspectives, trends, & highlights

#### Market perspectives for 2010

- The OECD as a group is recovering slowly from the recession.
- The BRIC (Brazil, Russia, India and China) countries are still growing at rapid rate.
- The Russian Federation imposed a grain export ban in 2010 as a result of a drought.
- Low supply/inventories, incessantly growing demand, and high crude oil prices, have collaboratively caused 2010 international coarse grain prices to surpass 2008 records.

#### Trends that mold the 10 year baseline

 Recent trends in world agricultural markets include: increasing domestic production from many importing countries, slowing growth in traditional exporters, and higher transportation costs.

### **Key domestic market protection mechanisms**

- To protect domestic markets, the Russian Federation implements tariff-rate quotas (TRQs) on meat imports.
  - Poultry 350,000 MT
  - Fresh cattle meat 30,000 MT
  - Frozen cattle meat 530,000 MT
  - Pork, fresh, chilled, and frozen 472,100 MT
  - Pork trimmings 27,900 MT
- Canada and US beef TRQs.
  - Canada: Fresh and frozen cattle meat 76,430 MT
  - USA: Fresh and frozen cattle meat 697,140 MT
- To protect domestic consumers, Argentina imposes beef export limit.
  - Fresh and frozen beef exports 600,000 MT

### **Atlantic & Pacific market integration**

 Could MERCOSUR be extracted from the Atlantic red meat market altogether and inserted into the Pacific?

#### **Preliminary analysis results:**

- MERCOSUR, significant Atlantic supplier
- Extraction cues supply shifts
- Atlantic prices rise above Pacific prices
- Market with FMD issues yielding a higher price than FMD free market?

