

The Issue and Its Rural Context

Globalization and Restructuring in Rural America

Stephen MacDonald
Economic Research Service
U.S. Department of Agriculture

Conference on
Globalization and Restructuring in Rural America
June 6, 2005



Rural America and the World Market

- Competition in primary products
- Competition in manufacturing & services new reality
- Technology and trade agreements drive globalization

- Multifiber Arrangement (MFA) signed in 1974
 - 10 percent U.S. clothing is imported
 - Services out-sourcing is science fiction
- MFA ended December 2004
 - 80 percent U.S. clothing is imported
 - Call centers, back-office functions, and R&D globally mobile



The Return of the Open Global Economy

- Restoration of the pre-1914 trading system
- Mid-20th Century saw beginning of this restoration
 - Bretton Woods Accord
 - General Agreement on Tariffs and Trade (GATT)
 - “Containment” and the Cold War
- The 20th Century’s end: “The Washington Consensus”
 - Exchange rates market driven
 - global average tariffs were 40 percent, now 4 percent
 - Property rights globally acknowledged



Textiles Liberalizes Slowly

- 1974-2004: Multifiber Arrangement quotas were inevitable for almost any developing country
 - Comparable to a 20-30 percent tariff
 - U.S. and EU apply to prevent “market disruption”
- U.S. & EU manufacturers began “outward processing”
- Caribbean Basin Initiative (1983), NAFTA (1994): regional trade agreements facilitates process
- MFA’s end sealed with Uruguay Round Agreement
 - Phased quota removal complete by 2005



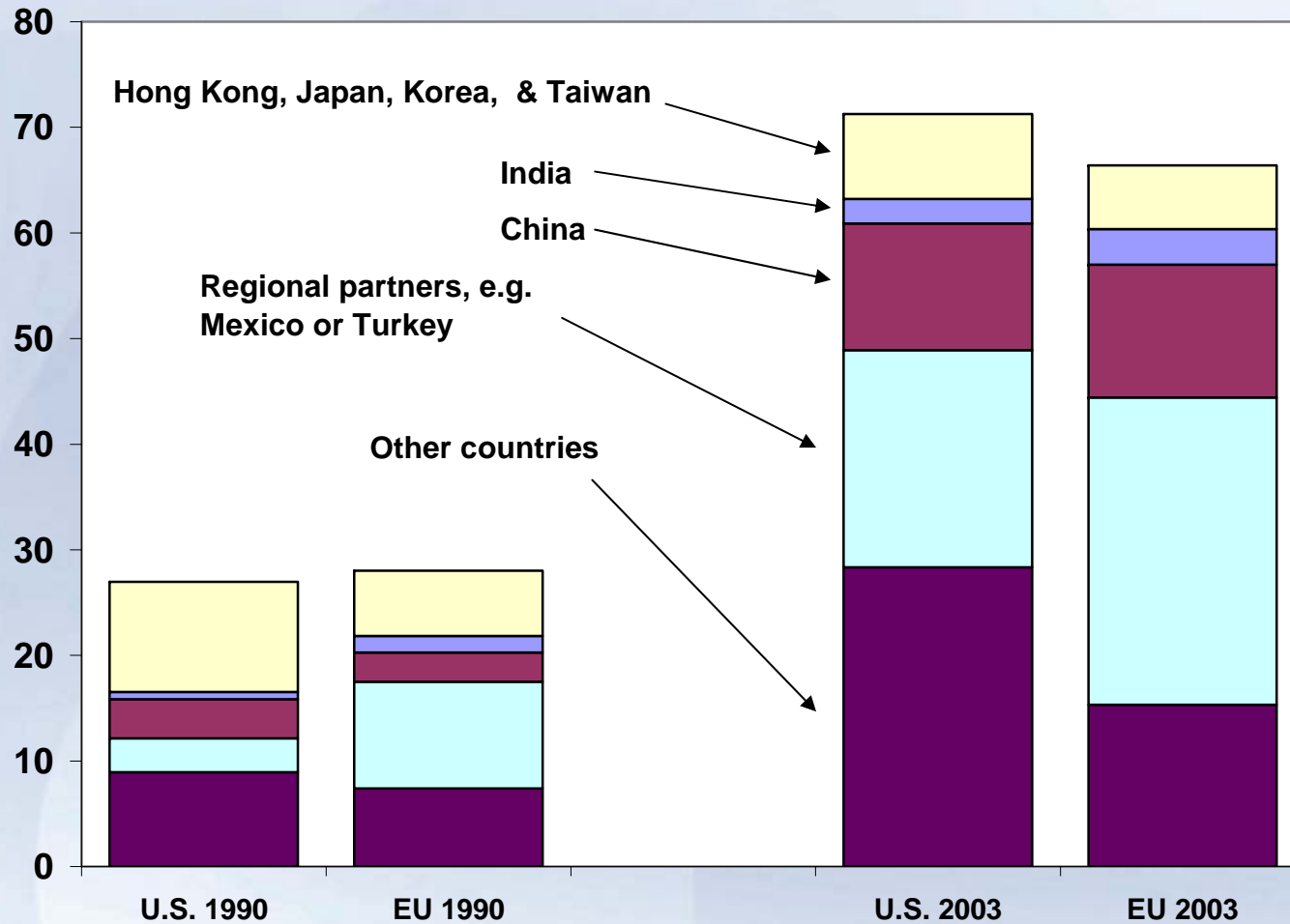
Incremental Liberalization: 1995-2004

- U.S. and EU reduce barriers to regional trading partners (e.g. Mexico, Turkey, Romania) and low-income countries (e.g. Kenya, Lesotho)
- Size of quotas granted elsewhere allowed to grow
- 2002: first significant quota elimination
China's first year of WTO membership
- But 80 percent of MFA quotas left until 2005
- Textile "safeguards" for China through 2008
 - In 2003 U.S. safeguards limit some products to 7.5 percent growth



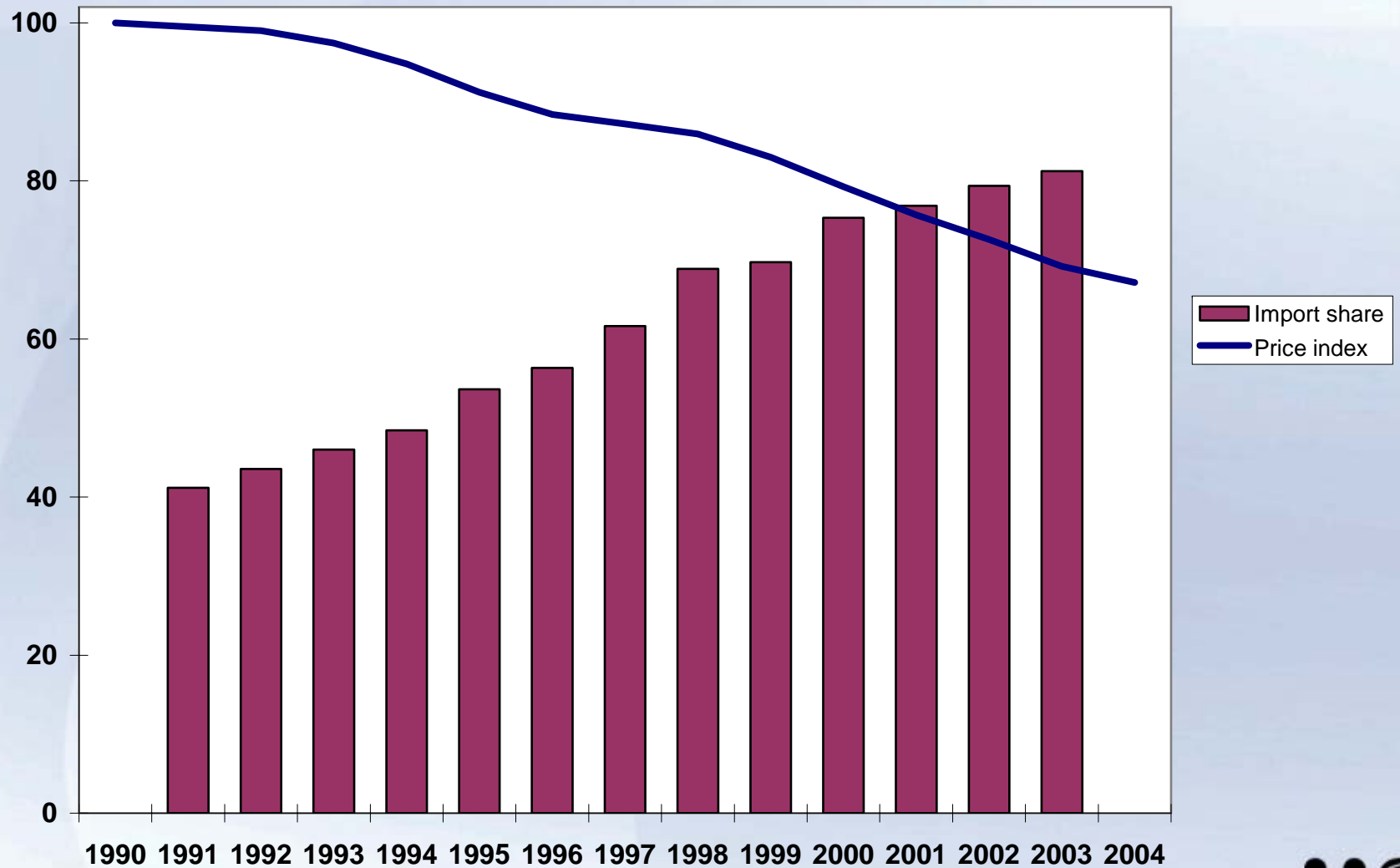
Clothing Imports, U.S. and EU: 1990 and 2003

Billion dollars



Clothing Prices and Imports, U.S.

Index, 1990 = 100; and percent imported



Developments since January 2005

- China's exports to U. S. grow as much as 1,000 percent
- India's apparel production 29 percent higher
- U.S. textile and apparel job losses accelerate
- Apparel production falls in Italy, Spain, France, and Taiwan, (Italy and Taiwan, 20 percent)
- Japan's clothing imports fall slightly

- Nepal's exports down 48 percent; Morocco's 33 percent
- Factory closures reported in Czech Republic, Malawi, Kenya, Lesotho, Swaziland, El Salvador, and Cambodia



Policy Developments

- Turkey and Argentina apply safeguards to China
- U.S. applies additional safeguards to China
- EU moving towards safeguards

- China announces industry price monitoring boards
- China announces export taxes; increases export taxes; removes export taxes when safeguards announced

- WTO Council on Trade in Goods meeting cancelled over textile quota study proposal



Reality: Economics & Technology

- China's wages are one-tenth U.S. wages; India's and Bangladesh's are one-half China's
- Transportation costs far less a barrier than before
- Communications costs falling even more
- Tremendous expansion of international telecommunications bandwidth has opened a new frontier
- Services no longer necessarily sourced domestically



Conclusion

- Restructuring is far from an exclusively U.S. concern; Removal of barriers like MFA will improve efficiency and raise real incomes around the world
- This morning's speakers to address:
 - the benefits and costs of globalization,
 - the rural context of globalization,
 - import penetration,
 - textile worker displacement,
 - the new economy and rural America,
 - the vulnerability of jobs to offshoring

