



**Biofuels, Food & Feed Tradeoffs**

April 12-13, 2007 St. Louis, Missouri





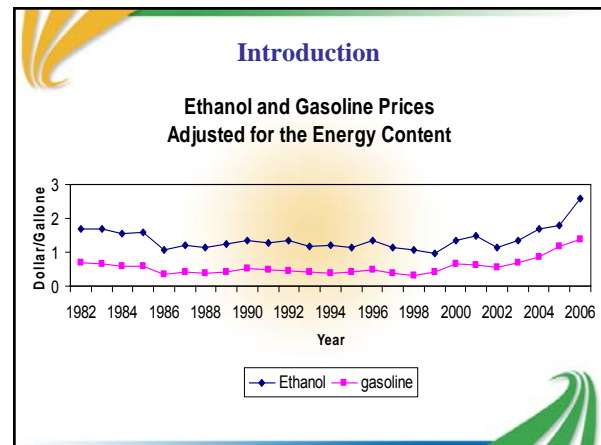
**Ethanol Subsidies,  
Who Gets the Benefits?**

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**Outline**

- Introduction and literature review
- Subsidy received by the ethanol industry
  - A competitive framework
  - Special cases
  - In the presence of fuel standard
- Impacts of the subsidy on the price of corn (farmer share)
- Subsidy received by land owners



**Literature Review**

- Theory of tax incidence: This theory mainly elucidates that the statutory incidence of a tax (or a subsidy) can be different from its economic incidence
- Incidence of gasoline taxes: Consumers bear almost the full burden of gasoline taxes in the US

**Subsidy Received by the Ethanol Industry  
An Analytical Model (No Fuel Standard)**

- A blender produces a homogeneous blend product using gasoline and ethanol with a HD1 production function  $B = B(G, E)$
- Supply of gasoline is a function of its price and the crude oil price  $G^S = G(P_G, P_O)$
- Supply of ethanol is a function of its price prices of corn and natural gas  $E^S = E(P_E, P_C, P_N)$
- The government pays a flat subsidy ( $S$ ) per unit of ethanol

**Subsidy Received By the Ethanol Industry  
An Analytical Result (No Fuel Standard)**

$$\frac{dP_E}{dS} = \frac{\alpha\eta_G + \sigma}{\alpha\eta_G + (1-\alpha)\eta_E + \sigma}$$

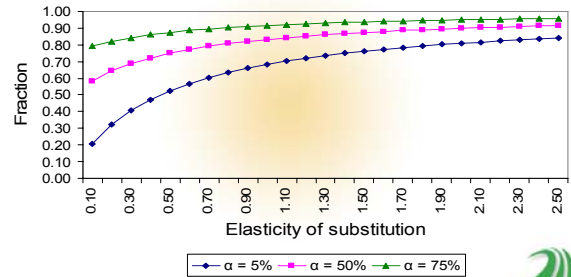
$\eta_G$  Supply elasticity of gasoline with respect to its price

$\eta_E$  Supply elasticity of ethanol with respect to its price

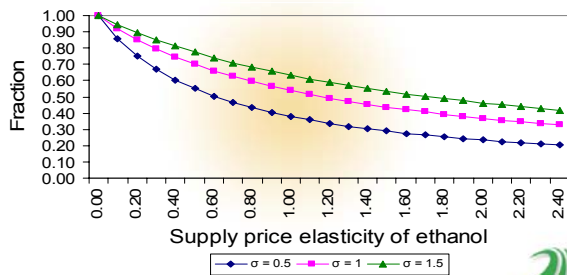
$\sigma$  Elasticity of substitution between gasoline and ethanol

$\alpha$  Share of ethanol in total blend production costs

**Share of the subsidy on ethanol received by the ethanol industry (no fuel standard)**



**Share of the subsidy on ethanol received by the ethanol industry (no fuel standard)**



**Share of the subsidy on ethanol received by the ethanol industry (with fuel standard)**

-Fuel Standard:  $\bar{\gamma} = \frac{E}{E + G}$

-Production Function:  $B = \min[\bar{\gamma}E, (1-\bar{\gamma})G]$

-Subsidy Received:  $\frac{dP_E}{dS} = \frac{\alpha\eta_G}{\alpha\eta_G + (1-\alpha)\eta_E}$

**Share of the subsidy on ethanol received by the ethanol industry (fuel standard with limited capacity of ethanol production)**

-The State of the Union:  $\bar{\gamma} = \frac{E}{E + G} = 0.15$

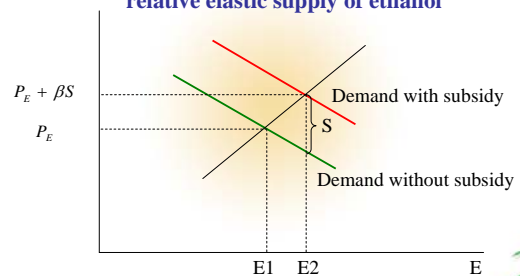
-This required 35 billion gallons ethanol in 2007

-The current capacity of ethanol production is 5.3 billion gallons

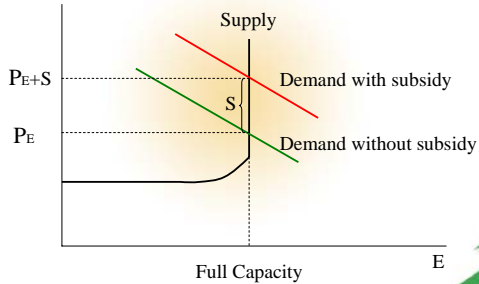
-This can generate a market power for the ethanol industry

$$\frac{dP_E}{dS} = \frac{\alpha\eta_G}{\alpha\eta_G + (1-\alpha)\eta_E} \rightarrow 1$$

**Share of the subsidy on ethanol received by the ethanol industry in a competitive market with a relative elastic supply of ethanol**



**Share of the subsidy on ethanol received by the ethanol industry in a competitive market with limited production capacity**



**Subsidy received by the corn producers  
An Analytical Model**

- Ethanol production function  $E = E(C)$
- Demand for corn in other industries  $O = O(P_C)$
- Supply of corn  $C^S = S(P_C)$

**Subsidy received by the corn producers  
An Analytical Result**

$$\frac{dP_C}{ds} = \frac{\frac{\theta \eta_E^D}{q}}{\frac{\theta \eta_E^D}{q} + \frac{(1-\theta)\eta_O^D}{P_C} + \frac{\eta_C^S}{P_C}} > 0$$

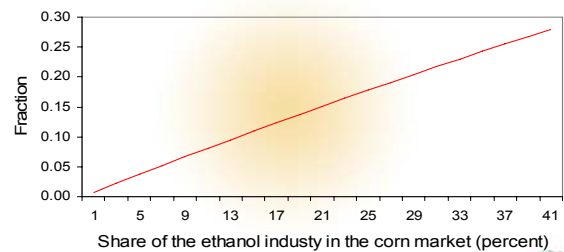
$\eta_C^S$  Supply elasticity of corn

$\eta_E^D$  Elasticity of demand for corn by the ethanol industry

$\eta_O^D$  Elasticity of demand for corn by the other corn users

$\theta$  Market share of the ethanol industry in the corn market

**Share of the subsidy on ethanol received by the corn producer**



**Subsidy received by land owners**

- In the future, the demand of ethanol industry for corn will increase sharply
- This will push up the demand for land
- Since the supply of land is limited, land owners will capture most the benefits from a higher price of corn, including subsidy benefits

**Conclusion**

- In a competitive market with **no fuel standard** the ethanol and gasoline producers **share** the ethanol subsidy according to their **supply elasticities** and the **elasticity of substitution** between ethanol and gasoline
- In the presence of **fuel standard** and a **limited production capacity** of ethanol, the ethanol industry has the potential to **capture the whole ethanol subsidy**
- Ethanol industry **passes a portion** of the ethanol subsidy to the corn producer. This portion **increases** with the share of the ethanol industry in the corn market
- Farmers **pass a large portion** of their share from the ethanol subsidy to **land owners**